# The Effect of Benefits on Single Motherhood in Europe\*

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Abstract: This paper uses data from the eight waves of the European Community Household Panel (1994-2001) to estimate the impact of welfare benefits on the incidence of single motherhood and headship among young women across European countries. The regressions include country fixed effects as well as time trends that are allowed to vary by country, to account for fixed and trending unmeasured factors that could influence both benefit levels and family formation. The analysis also accounts for individual characteristics and labor market conditions. The results with country fixed effects and a common time trend suggest that benefit levels have a significant effect on the prevalence of single mothers. However, once we include country-specific trends and individual fixed effects, the effect of benefits becomes insignificant, suggesting that the observed correlation can be attributed to unobserved time-varying country-specific factors and/or individual-level unobserved heterogeneity.

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#### 1. Introduction

Single mother households have become an increasingly frequent family type in many industrialized nations over the past few decades. This trend has been very pronounced in countries like the United States and the United Kingdom, attracting a great deal of attention from researchers and policy makers.<sup>1</sup> The main concern is that single motherhood seems to be associated with poverty and negative outcomes for children.<sup>2</sup>

A large number of studies have looked into the impact of welfare benefits on partnership and fertility, mostly focusing on the US (Murray 1984, Ellwood and Bane 1985, Moffitt 1994, 1995, 1998, 2000, Hoynes 1997, Blau et al. 2004). Most studies exploit variation in benefits across states and over time to identify the effect of interest. Some include state fixed effects to account for unmeasured state-specific variables that may affect both benefit levels and single motherhood. These studies tend to find either no effects or small, marginally significant ones. Few studies have used European data to address this question.<sup>3</sup>

This paper contributes to the literature on the effect of benefits on the incidence of single mothers by exploiting the large cross-country variation in welfare benefits in Europe, which provides an excellent source of identification for the effect of interest.<sup>4</sup> I use data from the European Community Household Panel (ECHP) for 14 countries over an eight-year period (1994 through 2001). Including country fixed effects might still yield biased estimates if there are unmeasured changes over time that are correlated with changes in welfare benefits. I account for this possibility by including time trends

<sup>&</sup>lt;sup>1</sup> For recent research on the prevalence of single mothers in the US, see Blau et al. (2004), Neal (2004), Schmidt (2003), Moffitt (2000), Rosenzweig (1999), Hoynes (1997), Akerlof et al. (1996). See Del Bono (2004) for a recent study on pre-marital fertility in Britain. See Burdett and Ermisch (2002) and Willis (1999) for theoretical models of the formation of single mother families.

<sup>&</sup>lt;sup>2</sup> Lerman (1996), McLanahan & Sandefur (1994), Krein & Beller (1988).

<sup>&</sup>lt;sup>3</sup> Those who have done so have focused mostly on the UK. See for instance Del Bono (2004).

<sup>&</sup>lt;sup>4</sup> Gonzalez (2005) uses Luxembourg Income Study Data for 14 countries to evaluate the effect of economic variables on single motherhood. However, the use of repeated cross-sections does not allow for the introduction of individual fixed-effects.

that are allowed to vary by countries or groups of countries.<sup>5</sup> I also include individual-level controls such as age and education level, as well as aggregate measures of labor market conditions. The longitudinal nature of the data set also allows for the inclusion of individual fixed effects.

Separate regressions are estimated for single motherhood and single headship, in order to account for the possibility that the effect of benefits may take place through coresidence arrangements rather than fertility or partnership decisions. Benefit levels are measured as the median level of family-related allowances and social assistance received by single mother households in a given country and year. I focus on young women (aged 18 to 35), whose family formation decisions are most likely to be affected by current labor market conditions and benefit levels.

The countries with higher benefit levels are also those where single mothers are more prevalent, which, of course, does not necessarily imply causality. Once we introduce the country fixed effects and the time effects, the estimated impact of benefits becomes smaller but remains positive and significant. The effect seems to take place mostly through co-residence arrangements. However, the effects turn insignificant when we introduce individual fixed effects. This suggests that the observed correlation can be attributed to individual-level unobserved heterogeneity.

The remainder of the paper is organized as follows. Section 2 briefly reviews the literature on the effects of welfare benefits on family formation. The following section introduces the data and describes the methodology. Then section 4 discusses the main results and some additional specifications, and a final section concludes.

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<sup>&</sup>lt;sup>5</sup> A similar approach was implemented in Blau et al. (2004), who estimate the effect of benefits on single motherhood in the US including MSA fixed effects and MSA-specific time trends.

# 2. Previous Literature

The incidence of single mothers is undoubtedly affected by social, cultural and religious factors. It is also undeniable, however, that there are economic variables with a potential to influence fertility, partnership and co-residence decisions, as economic theory has long emphasized. Empirical research on this issue has typically followed the seminal work of Becker (Becker 1960, 1973, 1974, 1981, Becker et al. 1977, Becker and Barro 1988) in assuming that fertility and marriage decisions are influenced by the expected costs and benefits of the different choices available to the individual. Central to this theory are the opportunity cost of women's time and the gains to specialization in marriage.

The sharp rise in the prevalence of single mothers in the US during the 1980's and 1990's generated a large literature, that hypothesized one of the following alternative explanations for this trend: 1. Welfare incentives (Murray 1984, Moffitt 1994, 1995, Hoynes 1997, Blau et al. 2004); 2. Increased economic opportunities for women (McLanahan 1994, Edlund 2000, Schmidt 2003); 3. Reduced supply of marriageable men (Wilson 1987), or a combination of those (Rosenzweig 1999, Schultz 1994, Willis 1999, Moffitt 2000, Neal 2004). None of these hypotheses alone is totally satisfactory, and no consensus has been reached on the subject to date.

Economic theory unambiguously predicts that a higher level of public assistance available to single mother households should be positively associated with the incidence of this type of household. Both the absolute level of benefits available to single mothers and their degree of targeting would affect the attractiveness (or the feasibility) of single motherhood. For instance, AFDC welfare benefits in the US were not available to women without children or to married women. It was also harder to qualify for a single

mother living with other relatives. Thus welfare benefits were subsidizing single mothers who headed their own households.

Becker's theory also predicts important roles of male and female labor market conditions. Better labor market opportunities for women would enable them to support children on their own (Schmidt 2003, McLanahan 1994, Edlund 2000). However, the lack of economic opportunities may lower the perceived costs of out-of-wedlock childbearing, especially for very young women (Rich and Kim 2002, Duncan and Hoffman 1990). Wages could also show a negative correlation with the prevalence of single mothers if, as some have suggested, marriage is a normal good (Moffitt 2000, Oppenheimer 1994). Thus, the effects of better female labor markets on the incidence of single motherhood are theoretically ambiguous.

Another potentially relevant factor is the availability of suitable partners. In other words, sex ratios and the supply of men with stable earnings prospects have a potential to influence partnership decisions. Some evidence has been provided that the supply of men as well as their earnings and employment prospects affect female marriage behavior (Wilson 1987, Angrist 2000, Wallace 2000, Brien 1997). Willis (1999) develops a theoretical framework that implies that out-of-wedlock childbearing should be more prevalent when females are in excess supply, and when the gains to marriage are small because male incomes are low.

However, the fact that marriage market prospects affect marriage rates does not necessarily imply that they also affect single motherhood, as Neal (2004) points out. While better male labor markets and greater availability of marriageable men raise the likelihood that women will marry, the resulting increase in marriage also increases the incidence of children, and thus the size of the group at risk of becoming single mothers through separation or divorce (Blau et al. 2004).

Many previous studies have attempted to estimate the effect of welfare benefits on fertility and marriage in the United States, with mixed results. These analyses usually model the probability of being a female head as a function of individual and state characteristics, including welfare benefits. Most studies estimate cross-sectional regressions, which rely on interstate variation in benefits to identify the welfare effect (Schultz 1994). Some use more than one period and introduce state fixed-effects in order to control for omitted state variables (Moffitt 1994), and Hoynes (1997) also adds individual fixed-effects. A recent paper by Blau et al. (2004) introduces MSA rather than state fixed effects as well as MSA-specific time trends. Some find small significant effects (Schultz 1994, Rosenzweig 1999, Blau 2004), while some find no effect at all (Moffitt 1994, Hoynes 1997).

While previous studies on the impact of welfare on single motherhood have focused on a single country (mostly the US), a multi-country analysis is especially attractive since the large international variation in public support and labor market conditions provides an excellent source of identification for the effects of interest. This paper uses the eight waves of the European Community Household Panel to examine the impact of public assistance on family formation by taking into account country fixed effects and country-specific time trends. The longitudinal nature of the data also allows for the introduction of individual fixed effects. Thus we are accounting for unmeasured variables at the country level that might be correlated with both the level of benefits and the prevalence of single mothers, such as a country's tolerance for these types of families. We are also incorporating the possibility that these unobserved variables are changing at different rates in different countries, rather than assuming that they are fixed over time. Finally, the individual fixed-effects enable us to correct for individual-level unobserved heterogeneity.

The analysis also includes proxies for labor and marriage market conditions. The analysis focuses on young women (those aged 18 to 35), since including older age groups would bring in women who made their family formation decisions at varying times, hence possibly under very different labor and marriage market conditions.

# 3. Data and Methodology

The data set used in the analysis is the European Union Household Panel (waves 1 through 8), spanning from 1994 until 2001.<sup>6</sup> This data set is the best available option for international comparisons in Europe, as the same survey was conducted in all 15 European Union countries.<sup>7</sup> Its main shortcomings are the short time period covered, and the low sample sizes at the country level once we restrict the population of interest.

There are many issues involved in settling on a specific definition of "single mother". In particular, we need to specify an age limit for the mother as well as the children, as well as restrict the marital status of the head, and decide whether to include cohabitants as single, and whether to include single parents who are co-residing with other relatives, such as the grandparents of the children. I define a single mother as an unmarried woman aged 18 to 35 living with her dependent children younger than 18 and not cohabiting with a partner. However, sensitivity analyses are performed using alternative definitions, such as different age cuts for the mother.

This definition of single mothers includes those who are in co-residence with other relatives. We may also be interested in the incidence of single mothers who head their own households. Thus, the analysis will be performed for two separate dependent variables. "Single motherhood" is defined as above and incorporates all single mothers independently of their co-residence situation, i.e. including single mothers living with

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<sup>&</sup>lt;sup>6</sup> The data start in the second wave for Austria and the third for Finland.

<sup>&</sup>lt;sup>7</sup> I exclude Sweden since it is the only country for which the data are not longitudinal.

other relatives, such as the grandparents of the children. The second outcome variable, which we will refer to as "single headship", indicates a single mother who lives by herself with her dependent children.<sup>8</sup> The number of single mothers in the pooled sample is 6,580, out of which 4,250 are single heads.

The analysis exploits country-level differences in welfare policy and labor and marriage market conditions to estimate the impact of these factors on young women's propensity to become single mothers or single heads. The following logit model for the determinants of single motherhood (headship) for individual i, in country c, and year t is estimated:

(1) 
$$P(Y_{ict} = 1) = \Lambda(X_{ict}\beta + Z_{ct}\omega)$$

Where Y is a dummy that takes value 1 if a woman is a single mother (head),  $\Lambda$  is the logistic cumulative distribution function, X is a vector of individual characteristics, Z is a vector of country-specific factors, and  $\beta$  and  $\omega$  are coefficient vectors.

The vector X includes measured characteristics of a woman that are expected to affect her labor market prospects, her attractiveness as a partner, and her preferences regarding marriage and children. I include age, age squared and age cubed, and I also include two dummies for education level:9 one that indicates the equivalent of high school graduation, and one that indicates a university degree. 10 I include women currently enrolled in school as well as not enrolled.

In the vector Z, I include a measure of the generosity of the benefit system in a given country and period, which is the key explanatory variable of interest. The benefits variable measures the level of family-related allowances and social assistance available

<sup>10</sup> I also include a dummy for women still at school or with missing data for education.

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<sup>&</sup>lt;sup>8</sup> Blau et al. 2004 also estimate separate regressions for single mothers and single heads. However, their definition of single mothers, as in much of the previous research on this issue, could not exclude cohabiting mothers from the sample.

<sup>&</sup>lt;sup>9</sup> The ECHP does not provide very rich information on education levels.

to single mothers.<sup>11</sup> The overall generosity of the benefit system in a given country and period is proxied by the median level of benefits received by single mother families, in each specific country and year.<sup>12</sup>

Several alternative measures of benefits levels are also explored. The first adjusts the amount of benefits received by a family by taking into account the number of children in the household. I also explore using the mean and the 75<sup>th</sup> percentile instead of the median. Benefits are expressed in euros, using the exchange rates provided by the ECHP.

I also include as country-level control variables the male unemployment rate, and the adult male (ages 25-54) median wage level, as overall indicators of labor market conditions. As noted by Blau et al. (2004), this variable would also improve the interpretation of the benefit variable, since hourly wages are likely to be closely associated with living costs. Moreover, adult (ages 25 to 54) wages and unemployment are less likely to be endogenous to the behavior of the young women in the sample (aged 18 to 35). Wages are expressed in euros and computed as net monthly earnings divided by the number of hours worked.<sup>13</sup>

Equation 1 is estimated on a pooled sample for all 14 countries with data for the eight waves, including country dummies, and year dummies, which are allowed to vary by countries or groups of countries. The omitted wave is the first (1994), and the omitted country is Denmark. The sample size for the main specification is 172,437. The number of country-year observations is 109.

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<sup>&</sup>lt;sup>11</sup> I use ECHP variables H133 and H137.

<sup>&</sup>lt;sup>12</sup> Median benefits are calculated including observations for all single heads aged 18 to 55.

<sup>&</sup>lt;sup>13</sup> Number of hours worked a month are calculated as number of hours worked a week, times 4.345.

### 4. Results

#### A. Descriptive Statistics

Table 1 shows the proportion of women in the sample who are single mothers and single heads in different years. Overall, 3.8 percent of women aged 18 to 35 are single mothers in the 14 countries included in the sample, and 2.5 percent are single heads. We observe a slight decline in the incidence of single mothers and heads between 1994 and 2001. However, both the incidence and its evolution over time vary considerably across the 14 countries.

Figure 1 displays the proportion of women aged 18 to 35 who are single heads in 1994 and 2001 by country. There are four countries with very low incidence of single mothers: Italy, Greece, Portugal and Spain (less than 1 percent in 2001). At the other end, in the UK more than 8 percent of young women were single heads. Most countries experienced a decline in the proportion of young single heads. The decline was statistically significant (at the 95% confidence level) only in Denmark and Finland. <sup>15</sup>

Table 2 shows the median and 75<sup>th</sup> percentiles of the distribution of benefits received by single heads aged 18 to 55 in 2001, by country. Note the high correlation between the level of benefits and the incidence of single mothers. Median benefits are zero both in 1994 and in 2001 in Spain, Italy and Greece, countries with very low prevalence of single mothers. The UK is both the country with highest incidence of single motherhood and one of the highest in terms of benefit levels. This raw correlation of course does not necessarily imply causality. Once we introduce the country fixed-effects, identification will come from changes in the prevalence of single mothers following changes in benefits within a country and over time. Germany, Ireland and the

<sup>&</sup>lt;sup>14</sup> The fall is not significant at the 90% confidence level for either single mothers or single heads.

<sup>&</sup>lt;sup>15</sup> See Gonzalez (2004) for a more detailed analysis of the changes in the incidence of single motherhood across European countries.

UK experienced large increases in benefit levels between 1994 and 2001, while there were substantial declines in Austria and The Netherlands.

Descriptive statistics for the main variables included in the regressions can be found in table 3. Mean age is 27. Almost 24 percent of women in the sample have a university degree, while 41 percent have only a high school degree. Average male hourly wage is 6.7 euros, and the average male unemployment rate is 6.8.

#### B. Main Specification

Table 4 shows the results of estimating equation 1, for the outcomes of single motherhood and single headship. The entries are the coefficients for the benefits variable, their standard errors, and the marginal effects. All standard errors are robust and clustered by country or group of countries. The regressions also include controls for age, education, male wages and male unemployment rates. The table presents results for cross-sectional models, models with year dummies or a common time trend, and dummies for countries or groups of countries.

In the cross-sectional models (panel a), once we control for individual characteristics and some proxies for labor and marriage market conditions, the benefit variable has positive and significant coefficients both for single motherhood and headship, indicating that, before taking into account country fixed effects or time trends, higher benefits are associated with higher prevalence of single mothers and heads. The results suggest that a country with yearly benefits 1,000 euros above the mean has about 18% more single mothers than a country with an average level of benefits, and an incidence of single heads about 13% higher. <sup>16</sup>

Introducing year dummies or a time trend barely alters the results, with a marginal effect of .007 for single motherhood and .003 for single headship. However, we may

 $<sup>^{16}</sup>$  The magnitudes are calculated by dividing the marginal effect by the average prevalence of single mothers (heads). For instance, .0069/.038 = .18. Note that average benefits are 1,915 a year.

still worry that countries differ in unobserved dimensions that affect both the generosity of the welfare system and family formation decisions. We can address this concern by introducing dummies for groups of countries that share social norms and welfare regimes. A natural grouping is suggested by the welfare state regimes classification by Esping-Andersen (1990).<sup>17</sup> Introducing the group dummies reduces the size of the effects by about a half (marginal effect of .0032 for single motherhood and .0014 for single headship). An additional set of specifications includes country-specific dummies, which further reduces the size of the coefficients.

Even when we introduce the country and time effects, benefits remain significant, although the estimated effects are smaller than suggested by the cross-sectional correlations. Most of the country dummies are also significant, while the year dummies (common for all countries) are not. The results indicate that a 1,000 euros increase in yearly benefits is associated with a 3.4% increase in single motherhood and a 4.5% increase in single headship. Thus, it seems that benefit levels may have an effect on both co-residence arrangements and fertility or partnership decisions.

Table 5 shows the coefficients for the rest of the explanatory variables in selected specifications. As reported in previous studies, older, less educated women are significantly more likely to become single mothers. Note that education has a stronger effect on single motherhood than on household headship. Male unemployment rates show a negative and significant coefficient in the specification for single heads with

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<sup>&</sup>lt;sup>17</sup> The *liberal* or Anglosaxon model, with little involvement of the state in the provision of social welfare and where social security is regarded as being a matter of individual responsibility (UK and Ireland). The *conservative* or Continental model, where social security is financed mainly by contributions from dependent workers and institutions provide incentives for a one-breadwinner family model (Germany, The Netherlands, France, Austria, Belgium, Luxembourg).

The *social-democratic* or Scandinavian model, that secures a high level of (tax-financed) social welfare for all citizens (Finland, Denmark).

The *familistic* or Southern model, where the state takes responsibility for securing a basic level of social security while it is assumed that informal assistance is provided by family networks (Spain, Portugal, Italy, Greece).

country fixed-effects. Male wages do not appear to have a significant effect. The interpretation of the coefficients on male wages and unemployment is however not straightforward since they are capturing both labor market and marriage market effects.

Even a specification with country dummies does not account for unmeasured factors such as changing norms and other time-varying forces that may cause changes in both benefits and the incidence of single motherhood at different paces in different countries or groups of countries. The use of the eight waves of the ECHP enables us to account for these factors by including year dummies or trends that vary by groups of countries. Table 6 shows the results from regressions where the year dummies or trends are specific to a country or group of countries.

The size of the effects remains essentially unchanged when we interact the time effects with the groups of countries (panels a and b). These specifications account for time varying factors that may differ across groups of countries. According to these specifications, on average, 1,000 more euros in yearly benefits is associated with an incidence of single mothers about .3 percentage points higher, for an average prevalence of 3.8 percent of women. This implies an 8% increase in the number of single mothers, while the effect on single headship would be a 6% increase.

Panels c and d show the results from specifications with country dummies in addition to the interaction between year and group of countries. Thus we are accounting for unmeasured variables at the country level, as well as changes over time that are allowed to vary by groups of countries. In these specifications, benefits are not significant in explaining the prevalence of single mothers, but they do appear to have a significant effect on single household headship. The magnitude of the effect is such that an increase in benefits of 1,000 euros would be associated with a 3.5% increase in the incidence of single mothers heading their own household. This suggests that benefit

levels may have a stronger effect on co-residence arrangements than on fertility or partnership decisions.

Finally, panel e allows for country-specific time trends in addition to the country dummies, i.e., we are accounting for unobserved, time-varying factors at the country level. Once we do this, benefits still show positive effects, but they are very small and become insignificant. This suggests that the positive effect found in previous specifications may be spurious and can be attributed to changing country-specific factors that are related to both benefit levels and the incidence of single mothers. For instance, social norms may be changing at different paces across countries, and influencing both family formation decisions and public policy.

#### C. Additional Specifications and Robustness Checks

The reported results are robust to a variety of alternative specifications. The regressions are run with several different age cuts for women, with similar results. Alternative definitions are explored for the benefits variable. In particular, adjusting benefits received by a family by the number of children in the household barely alters the coefficients. Mean benefits and 75<sup>th</sup> percentiles are also employed instead of median, with slightly different significance levels and magnitudes of the coefficients as a result, but the main conclusions remain unchanged.

Low-educated women are more likely to be affected by changes in benefit levels than more educated young women. Thus regressions are estimated excluding women with a university education, and excluding also those with a high school degree. Benefits remain insignificant in the final specification, and the magnitude of the effects is barely altered.

Economic theory also suggests that the incentives faced by women at risk of becoming single mothers may be quite different for never married women who decide to have a child on their own, versus married women with children and considering divorce. Thus I estimate the regressions separately for the sample of never married women and ever married women with children. These results are reported in table 7. Benefits turn out to have a stronger association with the incidence of out-of-wedlock childbearing. In the specifications with time trends (but no group or country dummies), the coefficients on benefits are positive and significant for both never married and divorce motherhood (panel a). They remain significant when we include the dummies for groups of countries (panel b). However, adding country dummies turns the coefficient for benefits insignificant in the regressions for divorced mothers (panel c). Benefits remain significant in the specifications for never married mothers even when we include trends that vary by groups of countries (panel d). According to this specification, a 1,000 euros increase in benefits would lead to a 2.6% increase in the incidence of never married mothers (as a proportion of all never married women), and a 2.1% increase in the number of never married mothers heading their own households. However, once we allow the trends to be country-specific (panel e), benefits are no longer significant as determinants of either group of single mothers.

#### D. Individual Fixed Effects

Hoynes (1997) noted that, in a panel data source, if the composition of state (or, in our case, country) populations changes over time through migration of individuals and sample attrition or entry, the state (country) fixed-effects specification may still yield spurious results, which could be avoided with the inclusion of individual fixed effects. Since the ECHP is a longitudinal database, this concern led us to explore specifications with individual fixed effects. Note that, if no one moved and no one left or entered the panel after the first wave, then country fixed effects and individual fixed effects would provide the same information.

In the specifications with individual fixed-effects, identification comes only from women whose status in terms of the outcome variable changed during the period, thus the number of observations substantially drops, <sup>18</sup> which is potentially a problem given the already low number of observations in some of the countries. Also, controls that do not vary over time for a given individual (such as the country dummies) need to be dropped. Table 8 shows the results of the fixed effects specifications for the sample of women aged 18 to 35 and the expanded sample of women 18 to 45. Including older women may be more appropriate in the fixed-effect specifications since we are focusing on women who either become a single mother or transition out of this state during the period of observation, thus at least some family formation or dissolution decisions are being taken at the time the survey is conducted.

Benefits are not significantly positive in any of the specifications for single mothers or single heads with individual fixed effects. This is true even in the specifications without country dummies.

Alternative specifications are estimated including only women with low schooling, using mean benefits and 75<sup>th</sup> percentiles, and separating never married and ever married women, for different age cuts. The conclusion remains that, once we include individual fixed effects, benefits are not significantly associated with a higher incidence of single mothers or single heads.

This suggests that the positive association found in regressions without individual fixed effects may be attributable to unobserved, individual-specific heterogeneity. Note that part of the effect of the changing sample of women within country (due to sample attrition and entry) was captured by the country-specific trends in the specifications without the individual fixed effects.

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<sup>&</sup>lt;sup>18</sup> From 172,437 to 8,755 (in the regressions for single motherhood) and 6,476 (in the regressions for single headship).

# 5. Conclusions

This paper estimates the effect of benefits on the incidence of single motherhood in Europe. Using ECHP data from 1994 through 2001, regressions are estimated where the likelihood of a young woman being a single mother is assumed to depend on her personal characteristics, labor and marriage market conditions, and public support, as well as country fixed effects and time trends that are allowed to vary by country or groups of countries. Controlling for country fixed effects and trends is important since country-specific factors such as norms or other unmeasured social or economic factors and their evolution over time may affect both the provision of benefits and individual family-formation decisions.

A simple cross-section shows that the countries where single mothers are more prevalent also provide higher benefit levels. This association may reflect unmeasured factors that affect both single parenthood and benefits. Once we control for individual characteristics and some proxies for labor and marriage market conditions, and we introduce country fixed-effects, the estimated effect is smaller than suggested by the cross-sectional correlations, but it remains positive and significant.

Even a specification with country dummies does not account for unmeasured factors at the country level, such as changing norms and other time-varying forces, which may cause changes in both benefits and the incidence of single motherhood. The use of the eight waves of the ECHP enables us to account for these factors by including time trends that are allowed to vary by groups of countries. Even in these specifications, benefits remain positive and significant, suggesting that an increase in family allowances or social assistance to single mother families of 1,000 euros a year would result in a 3.5 percent increase in the likelihood of a young woman being a single mother that heads her own household. The effect does not appear to be significant for

the incidence of single motherhood in itself, indicating that benefits may have a potential to influence co-residence arrangements, more than fertility or partnership decisions. Moreover, the effect of benefits on the incidence of single mothers seems to take place through never married mothers, rather than divorced.

The longitudinal nature of the ECHP allows us to also run specifications with individual fixed effects. These would yield more information than the specifications with country fixed effects if there was significant attrition or entry in the sample, as is the case in the ECHP. Once we introduce the individual effects, benefits are no longer significantly positive in the specifications for either single mothers or single heads. Benefits are also insignificant in specifications without person fixed effects, but with time trends that are allowed to vary by individual countries. Thus the observed correlation between benefit levels and single motherhood across European countries seems to be attributable to unobserved heterogeneity, rather than a causal effect.

These results should be interpreted with some caution, due to several remaining caveats. First, the fixed effects specifications are placing a lot of weight on a relatively small number of observations. Second, it would be desirable to include more detailed measures of labor demand and supply in the regressions, for both men and women and, if possible, stratified by education level. Separate controls for marriage market conditions would also be desirable. Thirdly, the data set covers only an eight-year period, and the average number of periods per woman in the sample is six, thus we do not capture long-term trends in benefits or the incidence of single mothers. Moreover, several of the countries do not experience significant changes in the level of benefits between 1994 and 2001. The reduced-form specification also limits the interpretation of the results. For instance, we cannot separate the effects of the overall generosity of the welfare system from the degree of targeting. Finally, a more refined measure of benefit

levels would reflect the national benefit schedules, rather than median benefits actually received by single mother households.

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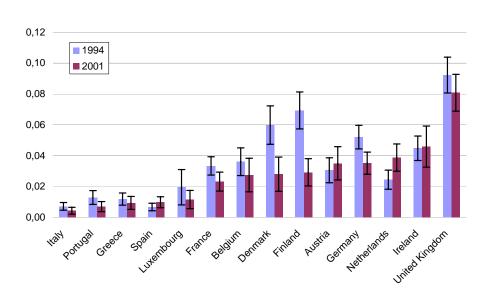


Figure 1. Proportion of Women Aged 18 to 35 Who Are Single Heads

Note: ECHP data, waves 1 and 8, except for Finland (waves 3 and 8) and Austria (waves 2 and 8). Person weights have been used. Single heads are defined as unmarried women aged 18 to 35 who live on their own with their children, at least one of them younger than 18. The error bars show  $\pm$  1.645 the standard deviation of the proportions.

Table 1. Proportion of Women 18-35 Who Are Single Mothers

	Single mothers	Single heads
1994	0.0385	0.0258
1997	0.0383	0.0241
2001	0.0357	0.0225
All	0.0380	0.0246
Waves		
N	172,437	172,437

Note: ECHP data for 14 countries (all but Sweden), waves 1 through 8. Unweighted means are shown. Single mothers are defined as unmarried women aged 18 to 35 who live with their children, at least one of them younger than 18, and without a partner (but maybe with other relatives). Single heads are defined as single mothers who live on their own with their children.

Table 2. Benefits Received by Single Heads in 1994 and 2001

	Med	dian	75th pe	rcentile	N		
	1994	2001	1994	2001	1994	2001	
Austria	3,277	2,093	5,917	4,186	109	81	
Belgium	2,189	2,975	3,605	4,760	122	86	
Denmark	4,057	4,410	7,892	6,978	136	69	
Finland	2,861	3,213	5,391	5,757	120	89	
France	1,630	1,295	4,231	3,415	255	157	
Germany	468	3,313	1,247	4,943	175	163	
Greece	0	0	0	0	60	39	
Ireland	3,897	6,689	6,518	8,123	107	57	
Italy	0	0	0	0	65	68	
Luxembourg	2,829	2,336	3,872	5,023	25	47	
Netherlands	5,838	3,348	10,551	9,975	136	125	
Portugal	216	384	549	784	<i>78</i>	58	
Spain	0	0	0	0	103	67	
United Kingdom	3,441	6,165	4,960	9,306	228	209	

Note: ECHP data (excluding Sweden), waves 1 and 8, except for Finland (waves 3 and 8) and Austria (waves 2 and 8). Single heads are defined as unmarried women who live on their own with their children, at least one of them younger than 18. Benefit levels are expressed in euros and include family-related allowances and social assistance (ECHP variables H133 and H137). The medians and 75<sup>th</sup> percentiles are calculated for the sample of single heads aged 18 to 54. The number of observations is shown in the last two columns.

Table 3. Descriptive Statistics

Variable	Mean	Std. Dev.	Min	Max
Single heads	0,0246	0,1548	0	1
Single mothers	0,0380	0,1913	0	1
Age	26,65	5,176	18	35
High school	0,4098	0,4918	0	1
University	0,2389	0,4264	0	1
Male unemp.	6,808	3,304	1,1	16,4
Male wage	6,726	2,318	2,19	13,89
Benefits	1915	1933	0	6689

Note: ECHP data (excluding Sweden), waves 1 through 8, except for Finland (waves 3 through 8) and Austria (waves 2 through 8). Sample size is 172,437. Benefit levels and male wages are expressed in euros.

Table 4. Coefficients for the Effect of Benefits on Single Motherhood and Headship.

	Single mother		Single head	
a) Cross Section	0,2484	***	0,2311	**
	(0,0769)		(0,0992)	
	[0,0069]		[0,0033]	
b) Year trend	0.2481	***	0.2232	**
	(0.0758)		(0.1009)	
	[0.0069]		[0.0031]	
c) Year dummies	0,2501	***	0,2252	**
	(0,0757)		(0,1020)	
	[0,0069]		[0,0032]	
d) Country (grouped) dummies and year trend	0.1181	***	0.1141	***
, , , , , , , , , , , , , , , , , , , ,	(0.0315)		(0.0077)	
	[0.0032]		[0.0014]	
e) Country (grouped) and year dummies.	0,1198	***	0,1174	***
	(0,0324)		(0,0088)	
	[0,0032]		[0,0014]	
f) Country dummies and year trend	0.0492	**	0.0809	***
,	(0.0223)		(0.0308)	
	[0.0013]		[0.0009]	
g) Country and year dummies	0,0499	**	0,0970	***
	(0,0216)		(0,0262)	
	[0,0013]		[0,0011]	

Note: The coefficients are from logit regressions using ECHP data for 14 countries in eight waves (1994 through 2001). Robust standard errors are shown in parenthesis (clustered by country in all specifications but d and e, where they are clustered by groups of countries). Marginal effects are in brackets. The sample includes all women aged 18 to 35. The number of observations is 172,437. Other variables included in the regressions are age, age squared, age cubed, two education dummies, male unemployment rates and median male wages. Two asterisks indicate that a variable is significant at the 95% level, and three indicate significance at the 99% level. Benefits are defined as median family-related allowances and social assistance received by single heads in a given country and period, and are measured in thousands of euros. The dummies for groups of countries (panels d, e) include one for the UK and Ireland, one for Spain, Italy, Greece and Portugal, and one for Finland and Denmark.

Table 5. Selected Results for Control Variables

	Si	ngle r	nother		Single head			
Age	2,287 (0,6358) [0.0635]	***	2,312 (0,6371) [0.0585]	***	3.252 (0,5850) [0.0456]	***	3,472 (0,6211) [0.0395]	***
Age squared	-0,075 (0,0242) [-0.0021]	***	-0,076 (0,0244) [-0.0019]	***	-0,104 (0,0222) [-0.0015]	***	-0,112 (0,0236) [-0.0013]	***
High school degree	-0,635 (0,1389) [-0.0169]	***	-0,637 (0,0913) [-0.0155]	***	-0,491 (0,1917) [-0.0067]	***	-0,558 (0,0865) [-0.0061]	***
University degree	-1,008 (0,1273) [-0.0226]	***	-1,124 (0,1200) [-0.0225]	***	-0,816 (0,0801) [-0.0095]	***	-1,062 (0,1030) [-0.0096]	***
Male unemp.	0,044 (0,0303) [0.0012]		-0,017 (0,0247) [-0.0004]		0,0456 (0,0430) [0.0006]		-0,0564 (0,0275) [-0.0006]	**
Median adult male wage	-0,0005 (0,0565) [-0.0000]		0,0254 (0,0463) [0.0006]		0,1043 (0,0943) [0.0015]		-0,0546 (0,0397) [-0.0006]	
Country dummies?	No		Yes		No		Yes	

Note: The coefficients are from logit regressions using ECHP data for 14 countries in eight waves (1994 through 2001). Robust standard errors are shown in parenthesis (clustered by country). The sample includes all women aged 18 to 35. The number of observations is 172,437. Other variables included in the regressions are benefits, age cubed and a time trend. One asterisk indicates that a variable is significant at the 90% confidence level, two indicate that a variable is significant at the 95% level, and three indicate significance at the 99% level.

Table 6. Coefficients for the Effect of Benefits on Single Motherhood and Headship (ii).

	Single mother	Single head
a) Group*year dummies	0,1173 **	* 0,1150 ***
	(0,0245)	(0,0087)
	[0,0031]	[0,0014]
b) Group*trend	0,1109 **	* 0,1105 ***
	(0,0221)	(0,0075)
	[0,0030]	[0,0013]
c) Country dummies, group*year dummies	0,0291	0,0756 ***
	(0,0180)	(0,0158)
	[0,0007]	[0,0009]
d) Country dummies, group*trend	0,0243	0,0637 ***
,	(0,0168)	(0,0225)
	[0,0006]	[0,0007]
e) Country dummies*trend	0,0015	0,0208
,	(0,0265)	(0,0328)
	[0,00004]	[0,0002]

Note: The coefficients are from logit regressions using ECHP data for 14 countries in eight waves (1994 through 2001). Robust standard errors are shown in parenthesis (clustered by country in all specifications but a and b, where they are clustered by groups of countries). Marginal effects are in brackets. The sample includes all women aged 18 to 35. The number of observations is 172,437. Other variables included in the regressions are age, age squared, age cubed, two education dummies, male unemployment rates and median male wages. Two asterisks indicate that a variable is significant at the 95% level, and three indicate significance at the 99% level. Benefits are defined as median family-related allowances and social assistance received by single heads in a given country and period, and are measured in thousands of euros. The dummies for groups of countries include one for the UK and Ireland, one for Spain, Italy, Greece and Portugal, and one for Finland and Denmark.

Table 7. Coefficients for the Effect of Benefits on Single Motherhood and Headship, by Marital Status.

	Never ma	rried	women		Ever married with children			
	Single mother		Single head		Single mother		Single head	
a) Year trend	0,1931	***	0,1853	**	0,2243	**	0,2620	**
	(0,0751)		(0,0786)		(0,1082)		(0,1204)	
	[0,0045]		[0,0016]		[0,0099]		[0,0081]	
b) Group dummies,								
year trend	0,0872	***	0,1050	***	0,0887	**	0,0692	***
	(0,0137)		(0,0055)		(0,0446)		(0,0081)	
	[0,0019]		[0,0006]		[0,0038]		[0,0020]	
c) Country dummies,								
year trend	0,0683	***	0,0900	***	-0.0587		0,0198	
	(0,0204)		(0,0240)		(0,0644)		(0,0279)	
	[0,0013]		[0,0005]		[-0,0024]		[0,0006]	
d) Country dummies,								
group*trend.	0,0532	***	0,0751	***	-0.0653		0,0307	
	(0,0202)		(0,0251)		(0,0634)		(0,0337)	
	[0,0010]		[0,0004]		[-0,0027]		[0,0009]	
e) Country								
dummies*trend.	0,0150		0,0296		-0.0701		-0.0016	
	(0,0286)		(0,0397)		(0,0584)		(0,0284)	
	[0,0003]		[0,0002]		[-0,0029]		[-0,00004]	

Note: The coefficients are from logit regressions using ECHP data for 14 countries in eight waves (1994 through 2001). Robust standard errors are shown in parenthesis (clustered by country in all specifications but b, where they are clustered by groups of countries). Marginal effects are in brackets. The sample includes all women aged 18 to 35. The number of observations is 91,871 in the never married regressions, and 60,565 in the ever married regressions. Other variables included in the regressions are age, age squared, age cubed, two education dummies, male unemployment rates and median male wages. One asterisk indicates that a variable is significant at the 90% confidence level, two indicate that a variable is significant at the 95% level, and three indicate significance at the 99% level. Benefits are defined as median family-related allowances and social assistance received by single heads in a given country and period (never married heads in the regressions for never married women, and ever married heads in the regressions for ever married women with children). The dummies for groups of countries include one for the UK and Ireland, one for Spain, Italy, Greece and Portugal, and one for Finland and Denmark.

Table 8. Coefficients for the Effect of Benefits on Single Motherhood and Headship, Specifications with Individual Fixed Effects.

	Age	cut 35	Age	Age cut 45		
	Single	Single	Single	Single		
	mother	head	mother	head		
a) Year trend	-0.0726	-0.0551	-0.0276	0,0133		
	(0,0423)	(0,0495)	(0,0292)	(0,0328)		
b) Country	-0.0407	0,0267	-0.0326	0,0181		
dummies*trend.	(0,0573)	(0,0645)	(0,0412)	(0,0453)		

Note: The coefficients are from fixed effects logit regressions using ECHP data for 14 countries in eight waves (1994 through 2001). Standard errors are shown in parenthesis. The sample includes all women aged 18 to 35 (18 to 45 in columns 3 and 4). The number of observations is 8,755 (17,632 for 18-45 age cut) in the single mothers regressions and 6,476 (14,260 for 18-45 age cut) in the single heads regressions. Other variables included in the regressions are age, age squared, age cubed, education dummies, male unemployment, and male wage. One asterisk indicates that the variable is significant at the 95% confidence level, two indicate significance at the 99% confidence level. Benefits are defined as median family-related allowances and social assistance received by single heads in a given country and period.

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